MICHIGAN MANUAL

1999 - 2000





Compiled and Published by THE LEGISLATIVE SERVICE BUREAU

Under the Direction of THE LEGISLATIVE COUNCIL

Copyright © 1999 by Legislative Council, State of Michigan All Rights Reserved. Printed in the United States of America

Michigan Manual (ISBN 1-878210-06-8, ISSN 0892-3124). Published biennially by the Legislative Service Bureau, 124 W. Allegan, Lansing, MI 48913, under the direction of the Michigan Legislative Council, pursuant to §24.24 of the Michigan Compiled Laws. Direct all mail concerning purchase of copies to the Department of Management and Budget, Office Services-Publications, P.O. Box 30026, Lansing, MI 48909. Telephone (517) 322-1897.

Elliott Smith, Director, Legislative Service Bureau; **Roger W. Peters**, Director, Legal Editing and Law Publications Division; **Kevin Foran**, Legal Counsel; **Marge Martin**, Legal Counsel; **Jean M. Chingman**, Editorial Assistant; **Jean M. Spence**, Editorial Assistant; **Renae Orton**, Secretary.

The satellite image of the Great Lakes Basin in the color section is provided courtesy of ERIM International, Inc., Ann Arbor, Michigan, who makes images of Michigan and the world available through their Web site (http://esg.erim-int.com).

The image of the Dwarf Lake Iris in the State Symbols section of the color insert appears courtesy of Ed Sutton, the watercolorist who painted the original work from which this image was made.

MICHIGAN LEGISLATIVE COUNCIL 1999-2000

Senator Dan L. DeGrow, Chair

Representative Charles R. Perricone, Alternate Chair

Senator John D. Cherry, Jr. Senator Joanne G. Emmons Senator Shirley Johnson Senator Kenneth Sikkema Senator Virgil Clark Smith Representative Patricia Birkholz Representative Michael Hanley Representative Kwame M. Kilpatrick Representative Bruce Patterson Representative Andrew Raczkowski

Senator Robert L. Emerson, *Alternate Member* Senator Beverly S. Hammerstrom, *Alternate Member* Senator John J. H. Schwarz, M.D., *Alternate Member*

Representative Mary Ann Middaugh, *Alternate Member* Representative Judith Scranton, *Alternate Member* Representative Mark Schauer, *Alternate Member*

Dianne Odrobina, Legislative Council Administrator



PREFACE

The *Michigan Manual* is published biennially by the Legislative Service Bureau, under the direction of the Legislative Council, pursuant to Act 44 of 1899, as amended, being §24.1 et seq. of the *Michigan Compiled Laws*. As the State's official manual, it includes fundamental reference information about Michigan — its history, constitutional development, government organization, and institutions. The contents of the book, which are specified in section 25 of the authorizing legislation, are divided into the following ten chapters: Michigan History; Michigan's Constitutions; The Legislative Branch; The Executive Branch; The Judicial Branch; Michigan's Congressional Delegation; Institutions of Higher Education; Local Government; Elections; and General Information/Statistics. The whole body of information presented in these chapters is made available by a detailed Table of Contents, General Index, and Index to Names.

Several chapters in the Manual have been extensively revised for the 1999-2000 edition. For example, the Executive Branch chapter has been updated to reflect the continuing reorganization of the executive branch of state government by Governor John Engler. The Michigan Constitutions chapter has been revised to incorporate recent amendments to the state constitution. The Elections chapter includes new voting data — the official canvass of votes for primary and special elections held during the period 1997-1999 and for the general election held November 3, 1998 — and a calendar of important 2000 primary and general election deadlines and dates. Finally, the General Information/Statistics chapter now includes a list of associations in Michigan.

Roger W. Peters, Director Legal Editing and Law Publications Legislative Service Bureau

September 1999



ACKNOWLEDGMENTS

The following staff members of the Legislative Service Bureau deserve recognition for contributions made to the 1999-2000 edition: *Leo Kennedy, Chris Carl, Mike Farley* and, especially, *Ted Rusesky,* who shared their expertise on a variety of topics associated with the operation of the legislative and executive branches of state government; *Julie Gales* and *Loanna Ammerman,* who updated statistical and scientific information in the Michigan Heritage section; *Bob Karr,* who assisted with mapping issues and obtained satellite images used in the color insert; *Jean Chingman, Jeannie Spence,* and *Renae Orton* for compiling information on the legislative branch and state universities; and proofreaders, *Frances Lewis, Heather MacKay, Sharon McClain, Tamra Polverento,* and *Joyce Wagner,* who updated biographical information, proofread the manuscript and reviewed the index.

At the Bureau's Legislative Printing Division, *Christopher Powers*, Director of Legislative Printing, organized all printing and binding operations; *Rosemary Thomas*, with considerable skill and dedication, again coordinated all typesetting and typographical formatting operations for this edition; typesetters, *Patricia Romain, Suzanne Cox* and *Sheila Skutt*; compositors, *John Fejszes, Randy Miller*, and *Lorraine Lucas*; and *Sandra Emmons*, who coordinated proofreading activities.

Special credit is also due the following individuals in the executive and judicial branches of state government who assisted in the compilation of information for the 1999-2000 edition: Brenda Underwood of the State Court Administrative Office coordinated the assembly of new information for the Judicial Branch chapter; Kate McAuliffe and Carol Easlick of the Department of Education compiled data on the state educational system; Brad Wittman of the Department of State made primary, general, and special election statistics available in a useful format; and Mark Harvey of the Michigan Historical Center provided invaluable assistance by making the Center's historical photo archives accessible.

Dianne M. Odrobina Legislative Council Administrator Elliott Smith, Director Legislative Service Bureau



HISTORICAL NOTE

Compiling information on government, public institutions, elections, and officials in the *Michigan Manual* is a tradition as old as Michigan itself, dating back to the Michigan Territory's organization as a state and the formation of the first constitution in 1835. First published in 1836 as a manual entitled *Legislative Manual of the Senate and House of Representatives of the State of Michigan,* the *Michigan Manual,* over the last 163 years, has evolved into one of the most important sources of information on this state and its historical, political, and cultural background.

Originally developed as an information handbook for members of the Michigan Legislature, the early manuals included such legislative data as the rules of the Senate and House of Representatives, joint rules, membership lists, and orders of business. The first manual to provide information not strictly related to the conduct of legislative business was published in 1839. That book included data on banking associations and bank returns, judicial circuits, miscellaneous incorporations, the state militia, and tolls on the Central Railroad. With each subsequent edition, the amount of nonlegislative information increased, reflecting the needs of the legislature and the new state government for readily available data.

Act 263 of 1879 first specified the contents of the *Michigan Manual*. It required that legislative material and other information which had previously been published only sporadically be included in the publication. Since that time, the basic contents of the manual have remained relatively unchanged.

Commonly called the "Red Book" (which has been the color of its cover since the 1836 publication), the manual has undergone several changes in both its title and publisher. From 1836 through 1883, the title retained, in one form or another, its reference as a manual for the use of the Michigan Legislature. Act 263 of 1879, the first legislation to mandate publication of the handbook, specifically authorized the Secretary of State to prepare and publish a biennial legislative manual. Recognition in its title of the manual's value and scope as a reference work came in 1885, with the title's change to *Official Directory and Legislative Manual of the State of Michigan.* The Law, Documents and Reports Act, Act 44 of 1899, made that title official, which the document retained through the 1957 edition. Act 161 of 1958 renamed the handbook the *Michigan Manual*.

Originally printed yearly from 1836 through 1851, the manual has been published on a biennial basis since the implementation of the Constitution of 1850. The Michigan Legislature, by authority or resolution, published the document from 1836 through 1879. Act 263 of 1879 transferred publication authority to the Secretary of State, where it remained for the 1881 through 1967 editions. The Department of Administration and its successor agency, the Department of Management and Budget, maintained responsibility for compiling and publishing the manual from 1969 through 1987. On June 22, 1988, the legislature enacted, and the governor approved, legislation (Act 185 of 1988) which returned responsibility for producing the *Michigan Manual* to the legislature.



TABLE OF CONTENTS

CHAPTER I	MICHIGAN HISTORY
	A Brief History of Michigan
	Michigan Before the Europeans
	The French Era
	The British Era
	Michigan as a Territory
	Statehood
	Reform Politics and the Civil War 10
	Building Michigan's Economy
	Conservation of Game and Resources
	Immigration and Human Resources
	The Progressive Era
	The Automobile
	The Great Depression and World War II
	Organized Labor
	Postwar Politics
	The 1950s
	Civil Rights 24
	Con-Con 24
	Environmental Concerns
	Restructuring and Global Competition
	School Finance Reform and Education
	The New Millennium 26
	Conventions of Assent
	First Convention of Assent of the Territory of Michigan
	Second Convention of Assent of the Territory of Michigan 28
	Act Admitting Michigan to the Union
	Chronology of Michigan History 30
	Bibliography
CHAPTER II	MICHIGAN'S CONSTITUTIONS
V	
	Michigan's Constitutions 51
	Constitutional Conventions
	Convention of 1835
	Convention of 1850
	Convention of 1867
	Constitutional Commission of 1873
	Convention of 1907-1908
	Convention of 1961-1962
	The Constitution of the State of Michigan of 1963
	Constitution Table of Contents
	Constitution of 1963
	Proposed Amendments to the Constitution of 1963 —
	Summary of Adoption or Rejection
	Bibliography 122
	- O I J

CHAPTER III	THE LEGISLATIVE BRANCH	
	Profile of the Michigan Legislature	125
		123
	The Michigan Legislature	107
	Members of the Legislature	127
	Legislative Officers, Rules, and Procedures	128
	Legislative Sessions	130 131
	The Committee System	133
		133
	The 90th Legislature	
	Senate Membership, 1999-2000	137
	Senate Committees	138
	Biographical Sketches of Senate Members	140
	House of Representatives, 1999-2000	179
	House Committees	181 184
	Legislative and Congressional Representation by County,	104
	1999-2000	295
	Senatorial Districts (1992 Apportionment Plan)	301
	Representative Districts (1992 Apportionment Plan)	307
	Legislative Officers and Agencies	
	Secretary of the Senate	324
	Senate Fiscal Agency	324
	Clerk of the House of Representatives	325
	House Fiscal Agency	326
	Senate/House Sergeants-at-Arms	326
	Office of the Auditor General	327
	The Legislative Council	328
	Legislative Council Administrator	329
	Legislative Council Agencies	000
	Legislative Service Bureau	330
	Legislative Council Facilities Agency	330
	Legislative Corrections Ombudsman	330 330
	Library of Michigan	331
	Library of Michigan Board of Trustees	331
	Library of Michigan Foundation Board of Directors	331
	Michigan Commission on Uniform State Laws	332
	Michigan Law Revision Commission	332
	Michigan Sentencing Commission	333
	Michigan Consumers Council	333
	Other Agencies	
	Michigan Capitol Committee	334
	Former Legislatures and Legislative Officers	
	Territorial Legislatures, 1824-1835	335
	Former State Legislatures, 1835-1998	338
	State Senators, 1989-1998	342
	State Representatives, 1989-1998	344
	Presidents Pro Tempore of the State Senate, 1835-1999	348
	Secretaries of the State Senate, 1835-1999	349
	Speakers of the House of Representatives, 1835-1999	350
	Speakers Pro Tempore of the House of Representatives,	_
	1835-1999	352
	Clerks of the House of Representatives, 1835-1999	353
	Sources of Michigan Legislative History	354
	0 0	
	Bibliography	359

CHAPTER IV THE EXECUTIVE BRANCH Profile of the Executive Branch 363 The Executive Branch Organization of the Executive Branch (Chart) 364 Executive Branch Reorganization 365 368 Development of the State Budget Constitutional Executive Officers 376 376 The Executive Office 377 Governor (Biographical Sketch) 378 Lieutenant Governor (Biographical Sketch) 379 Secretary of State (Biographical Sketch) Attorney General (Biographical Sketch) 381 State Treasurer (Biographical Sketch) 382 Superintendent of Public Instruction (Biographical Sketch) 383 384 Profiles of State Departments 386 Attorney General 398 Career Development 400 Civil Rights 403 406 409 418 457 485 492 Family Independence Agency Management and Budget 501 Military and Veterans Affairs 512 521 527 State Police 531 Transportation 540 Treasury 543 Former Officials of Michigan British-Canadian Governors, 1760-1792 552 Governors of the Northwest Territory, 1787-1800 553 553 Governors of the Michigan Territory, 1805-1835 553 Governors of the State of Michigan, 1835-1999 554 Lieutenant Governors, 1835-1999 556 556 557 558 Superintendents of Public Instruction, 1836-1999 559 State Highway Commissioners, 1903-1965 559 State Board of Education, 1849-1999 560 562

CHAPTER V	THE JUDICIAL BRANCH	
	Profile of the Judicial Branch	565
	The Judicial Branch	000
	Organization of the Judicial Branch (Chart)	566
	The Supreme Court	
	History, Jurisdiction, and Caseload	567
	Justices of the Supreme Court	571
	Supreme Court Commissioners	571
	State Court Administrative Office	571
	Biographical Sketches of Justices	572
	Justices of the Michigan Supreme Court, 1836-1999	576
	The Court of Appeals	
	History, Jurisdiction, and Caseload	578
	Judicial Districts	579 581
	Judges of the Court of Appeals Biographical Sketches of Judges	582
	Circuit Court	302
	History, Jurisdiction, and Caseload	597
	Court of Claims	597
	Judicial Circuits	598
	Judges of the Circuit Court	601
	Probate Court	
	History, Jurisdiction, and Caseload	603
	Probate Courts and Probate Court Districts	604
	Judges of Probate Court	605
	District Court	
	History, Jurisdiction, and Caseload	606
	Judicial Districts	607
	Judges of District Court	610
	Municipal Courts	015
	History, Jurisdiction, and Caseload	615 616
	•	010
	Judicial Branch Agencies Appellate Defender Commission	617
	State Appellate Defender Office	617
	Michigan Appellate Assigned Counsel System	617
	Attorney Discipline Board	617
	Attorney Grievance Commission	619
	Judicial Tenure Commission	620
	State Board of Law Examiners	620
	State Court Administrative Office	620
CHAPTER VI	MICHICAN'S CONCRESSIONAL DELECATION	
CHAPIER VI	MICHIGAN'S CONGRESSIONAL DELEGATION	
	Introduction	625
	Michigan's Congressional Delegation —	
	The 106th U.S. Congress	000
	Biographical Sketches of U.S. Senators	628 630
	Biographical Sketches of U.S. Representatives	646
	Former Members of the U.S. Congress From Michigan	010
	U.S. Senators, 1837-1999	661
	U.S. Representatives, 1837-1999	662
	Dates of Congressional Elections, 1835-1998	680
	Constitution of the United States of America	
		681
	Bibliography	701

CHAPTER VII	MICHIGAN INSTITUTIONS OF HIGHER EDUCATIO	N
	Introduction	
	Public Universities	705
	Community and Junior Colleges	705
	Independent Colleges and Universities	706
	Financial Aid Programs	706
	University Profiles	~~~
	Central Michigan University	708
	Eastern Michigan University	710 714
	Ferris State University	714
	Lake Superior State University	720
	Michigan State University	722
	Michigan Technological University	726
	Northern Michigan University	729
	Oakland University	732
	Saginaw Valley State University	734
	University of Michigan	736
	Wayne State University	740 742
	ę v	142
	Public Universities Tuition and Fees, 1998-1999	745
	Trends in Fall Enrollment, 1989-1998	745
	Community Colleges	740
	Listing	747
	Tuition Rates, 1998-1999	748
	Trends in Fall Enrollment, 1989-1998	749
	Independent Colleges and Universities	
	Listing	750
	Tuition and Fees, 1998-1999	751
	Trends in Fall Enrollment, 1989-1998	753
	Former Members of University Governing Boards	
	Regents of the University of Michigan, 1837-1999	755
	Trustees of Michigan State University, 1861-1999	758
	Governors of Wayne State University, 1956-1999	760
	Bibliography	761
CHAPTED VIII	LOCAL COMEDNIAMENT	
CHAPTER VIII	LOCAL GOVERNMENT	
	Michigan's System of Local Government	
	Introduction	765
	The Michigan Approach	765
	The Contemporary Reality	766
	State-Local Relations	767
	Michigan Counties (map)	768
	Elected County Officers	769
	Population Counts (1990 Decennial Census)	
	Counties and Townships	790
	Cities and Villages	801
	Reservations and Trust Lands	805
	Public School System in Michigan	900
	Historical Data, 1836-1998	806 808
	Revenue, All Funds	808
	Intermediate School Districts	809
	Bibliography	811
	- O I J	

CHAPTER IX ELECTIONS

Nominating Candidates for State and Federal Offices	815
2000 Michigan Elections — Important Dates and Deadlines	820
How An Issue Becomes a Ballot Proposal	822
Laws Proposed by Initiative Petition, 1964-1998	826
Referenda on Legislation, 1964-1998	827
Official Canvass of Votes	٠
Primary Election, August 4, 1998	
Governor	831
U.S. House of Representatives	833
State Senate	837
State House of Representatives	845
Judges of the Court of Appeals	867
Judges of the Circuit Court	868
Judges of the District Courts	869
Judges of the Probate Court	871
Total Voters, by County	872
General Election, November 3, 1998	
Governor	873
Secretary of State	876
Attorney General	878
U.S. House of Representatives	880
State Senate	884
State House of Representatives	892
State Board of Education	911
Board of Regents, University of Michigan	914
Board of Trustees, Michigan State University	917
Board of Governors, Wayne State University	920
Justices of the Supreme Court	923
Judges of the Court of Appeals	928
Judges of the Circuit Court	931
Judges of the District Courts	938
Judges of the Probate Court	946
Ballot Proposal A	949
Ballot Proposal B	950
Ballot Proposal C	951
Total Voters, by County	952
Special Elections, 1997-1999	050
State Senator, 12th State Senate District	953 954
State Representative, 32nd State Representative District State Senator, 13th State Senate District	954
,	955
Voter Registration and Election Turnout Statistics for	
Michigan General Elections	050
Presidential Elections, 1948-1996	956 956
Gubernatorial Elections, 1950-1998	
Summary of Vote for Governor, 1835-1998	957

CHAPTER X GENERAL INFORMATION / STATISTICS

Outline of the Michigan Tax System	
Classification of Michigan Taxes	963
Description of Michigan Taxes	964
State Treasurer's Report	
Common Cash Fund, 1996-1997	986
Common Cash Fund, 1997-1998	990
State Tax Commission's Report	
Valuation of Taxable Property, 1997	994
Valuation of Taxable Property, 1998	1002
Valuation of Taxable Property, 1999	1010
News Media	
Newspapers in Michigan	1018
Radio Stations in Michigan	1026
Television Stations in Michigan	1056
Cable Systems in Michigan	1061
Associations in Michigan	1062
Post Offices in Michigan	1136
Public Holidays in Michigan	1145